

## Minutes State Cycle Committee meeting

**Date** Wednesday 9 May 2007 **Time** 09:30am – 12:30pm

**Place** Large conference room, Floor 5, Transport House

**Chair** Douglas Woodbury

**Minute taker** Holly Packer

### Attendees

Damian Mellifont	Queensland Transport
Maria Fraser	Queensland Transport
Rhonda Clelland	Queensland Transport
Robyn Davies	Department of Main Roads
Ben Wilson	Bicycle Queensland
Alister Morter-Laing	Bicycle Queensland
Greg Duck	Education Queensland
David Couper	Department of Emergency Services
John Nightingale	Bicycle Federation of Australia
Alton Twine	Brisbane City Council
Alex Bright	Cycling Queensland
Cr Kay McDuff	Mayor, Bundaberg City Council
Emma Whitehead	Queensland Health
Inspector Paul Priest	Queensland Police Service
Kelly Sultana	Queensland Police Service
Paolo Marinelli (for Peter Berkeley)	Integrated Transport Planning - QT
Amanda Mclean (for Kerri Clements)	Queensland Transport

### Apologies

Andrew Demack	Bicycle Queensland
Jeff Ross	Main Roads
Caroline Acton	Royal Australasian College of Surgeons
Eleanor Somers	Brisbane City Council
Michael Clair	Sport & Recreation Queensland
Randall Fletcher	Integrated Transport Planning - QT
Bettina Cruise	Local Government Association of Queensland
Cr Toni Bowler	Redlands Shire Council

### Agenda Item 1a Apologies and welcome of guests

Doug Woodbury thanked people for attending the meeting. He introduced guests and recorded apologies.

## **Agenda Item 1b Confirmation of minutes**

The minutes of the meeting held on 14 February 2007 were agreed as a true and accurate record of the meeting.

## **Agenda item 1c Progress on actions arising from previous meeting**

### ***Agenda item 2a – Ascertain the expected completion date for the revision of the Austroads Guides to Traffic Management and advise members.***

Damian Mellifont provided a handout of the Austroads Guides – Structure and Completion Schedule for March 2007 which sets out a timeline of when a review of a particular guide will be completed.

### ***Agenda item 2c – Further liaise with Education Queensland about school crossings.***

Damian Mellifont advised that after holding a discussion with Greg Duck from Education Queensland, the Smart Travel Centre - Queensland (STC-Q) have developed a draft policy statement to allow cyclists to ride across crossings. It was agreed that a proposed change could co-exist with school policy because each school would have the option of enforcing the method they prefer (e.g. children dismounting their bikes or being allowed to ride across crossings).

Once the policy statement has been approved by the Director (STC-Q), it will be sent out to stakeholders for consultation. Once comments are evaluated, the policy statement will then be referred to the Legislative Review Committee for drafting.

### ***Agenda item 2e – Include a whiteboard session on BUG funding on the agenda for the 9 May 2007 State Cycle Committee meeting.***

Doug Woodbury advised that he would like to raise this agenda item at another State Cycle Committee meeting later in the year and focus on the strategic direction of this committee today. It was agreed that the whiteboard session on BUG funding would be raised at a later State Cycle Committee meeting.

### ***Agenda item 2i – Collect literature from Alan Dow on electric bicycles and distribute to members.***

Damian Mellifont advised that this literature is still in progress. Allan Dow was invited to this meeting, but due to overseas commitments, he could not attend.

## **Agenda Item 1d Correspondence In and Out**

### *Correspondence In*

- Information Update – Australian Bicycle Council (April 2007) – copy distributed to members.

### *Correspondence Out*

- Nil

## **Agenda Item 2a Australian Bicycle Council Report**

### **Background**

The Australian Bicycle Council (ABC) meeting was held in Brisbane on 15-16 March 2007 in the Brisbane City Council's new building. A summary of the key issues follow:

#### ***Strategic research workshop***

A workshop was held with ABC members about topics for research in cycling. Guest speakers who attended the workshop and gave presentations, included Dr Matthew Burke from Griffith University, Ms Rachel Cole from Queensland Health and Dr Takemi Sugiyama from the University of Queensland.

It was agreed that the topics discussed at the workshop would be put up to the Austroads Council meeting which is being held in Hobart next month. These projects would then be submitted for funding if it was available.

The list of the ***Top 10 research topics for ABC*** are:

1. Research into Cycling Trip Generation Rates for Various Land Uses.
2. Effectiveness and Selection of Intersection Treatments for Cyclists.
3. Cycling Public Transport Integration – cycle and ride.
4. Benefit Cost Analysis for Cycling Projects, including health benefits.
5. Cycling Mode Share – Peak Oil – Investment Scenarios. Peak Oil Issue – pressures on the public transport system and cycling.
6. Benchmarking Cycling Best Practice.
7. Getting Inactive People Active (barriers, enablers) issues for the sub-groups in our community.
8. On-road Cycling on Arterial Roads Study of Best Practice (traffic speed).
9. Travel plans.
10. Middle/Outer perceptions of suburbia (residential self selection) a study on attitudinal solutions.

#### ***National Cycling Strategy***

The strategy will be submitted to Austroads in the middle of this year.

#### ***Web Based Cycling Resource Centre***

\$50,000 has been made available this financial year for the ABC to set up a web based resource centre.

Robyn Davies advised that Brisbane City Council and Main Roads are on the working group project for this initiative. The Cycling Promotion Fund and Bicycle Federation Australia have been successful in providing the content development for the website which they hope to start soon.

***Paper on Impediments to Cycling (Doug Woodbury)***

Doug Woodbury advised that he presented a paper on Impediments to Cycling (Approach to Cycling in New Developments) at the meeting where it was agreed that a recommendation would go to the Australian Transport Council, through the Annual Report process, to ensure that states consider adopting more of the Victorian approach to cycling in their new residential and building developments.

***Survey of Local Governments***

Alton Twine advised that Brisbane City Council (BCC) had developed a survey a few months ago which was sent out to every local government in Australia and to the Australian Local Government Association (ALGA). The ALGA supported this initiative by advising members through their email newsletter that a survey would be distributed to over 600 councils.

205 surveys were received by the closing date and BCC were very impressed with the return rate.

Alton Twine further advised that from a quick glance of the responses it looks fairly good, however a more detailed analysis is yet to be carried out. This will be done using Survey Monkey which is an online survey tool that provides a very basic level of analysis.

There were some encouraging signs of councils' efforts, however, there will need to be a balance between urban, metropolitan and rural councils to see the differentiation.

Alton Twine confirmed that this committee would receive a final report once the analysis has been carried out. BCC will also distribute some research that ABC is currently doing on funding sources for local governments to have more cycling infrastructure.

Kay McDuff advised that Bundaberg City Council has allocated \$700,000 for bikeways and pathways and the council has been very successful in obtaining Sport and Recreation funding. She emphasised that for new developments, the council requires bike paths to be installed as part of the development so that eventually there will be bike paths linking the city and the coast.

Doug Woodbury commented it is very encouraging to hear of local councils encouraging developers to allow for cycling.

***Sustainable Cities Report (Commonwealth Department of the Environment and Water Resources) – August 2005***

The Commonwealth Department of the Environment and Water resources released this report in August 2005. It specifically looks at the current fringe benefit tax concession on cars. The recommendation of that report was that current concessions should be revoked.

***New Zealand initiatives***

Doug Woodbury advised that New Zealand is currently doing some very good work on benchmarking for the provision of cycling. This includes setting up a series of benchmarking tools for walking and cycling. The New Zealand representative invited ABC participation on

this initiative and it was agreed that this would now be a joint New Zealand and Australia Bicycle Council initiative.

The next Australian Bicycle Council meeting will be held in Canberra in August 2007.

## **Agenda Item 2b Queensland Cycle Strategy (QCS) Implementation Report Update**

### **Discussion**

Damian Mellifont advised that the Queensland Cycle Strategy Implementation reporting for 2005/06 officially closed on 20 April 2007. Positive feedback has been received on the new user-friendly reporting format. There are still a few outstanding reports to chase up. Some of the achievements noted to date include the production of the 12 Cycle Notes series which promote best practice cycle facility planning for local governments. Cycle Notes are currently being developed on signage and mapping, intersections and roundabouts, lighting and bicycle control treatment.

Other achievements have included Queensland Transport's (QT) sponsorship of Bike Week 2006, one of the highlights being over 3000 riders in the Great Brisbane Bike Ride. The theme for the week was "Cycle Instead" which was communicated very well. QT also sponsored the Cycle Queensland 2005 Goondiwindi to Gold Coast, which successfully delivered on a range of QCS actions. There were over 1000 riders and a 37% increase on Queensland participants on the previous ride. One of the key benefits from such bicycle tourism events is the regional economic benefits that follow.

Main Roads have been actively promoting cycling provision in forums and training sessions and Robyn Davies continues good work on that front. Main Roads are also providing comments on the *AustRoads Guide to Traffic Engineering Practice* review.

Another achievement is the Department of Sport and Recreation's provision of over \$1m in 2006 to assist local governments.

In 2006, Brisbane City Council released their *Brisbane Transport Active Strategy* with the aim to achieve 8% of all cycling trips by 2016.

In addition to feedback received from stakeholders, the final implementation report will also incorporate information from the WAVE Survey that QT commissions each year. This survey is a Queensland wide study and provides detailed attitudinal information. It has a sample size of around 350, so it's not a huge sample, but it still provides statistically significant results. Some of the 2005 statistics show the following:

- 41% of Queensland motorists owned a bike in good working order;
- Queensland motorists who own a bike are riding approximately once every 6 days;
- General attitudes to cycling show 41% positive, 32 neutral and 27% negative.
- What do motorists think about cyclists when driving?
  - 42% are cautious and scared of cyclists;

- 35% feel cyclists are too slow;
- 13% are patient and understanding and that went up to 23% in 2006;
- 85% of cyclists always wear a helmet;
- The three main perceived barriers to cycling are that people don't feel as if they have enough time, they are too busy or they have grown out of it.

## **Agenda Item 2c Main Roads Report**

### **Discussion**

The work of the Main Roads (MR) Cycling and Pedestrian Program is currently focusing on the following main areas:

- Providing support to districts to interpret and implement the MR cycling policy and pedestrian facilities as part of projects around the state (visited Mackay and Border Districts in March/April).
- Project planning for delivery of training to district staff on how to improve provision for cycling and walking.
- Finalising cycling and walking element management plans for the new Main Roads Statewide Plan. These element plans will help determine how MR approaches cycling and pedestrian facilities provision over the next 5-10 years.
- Providing cycling and walking input to planning of major projects (for example, Multi-Modal Transport Corridor on Sunshine Coast, Springfield to Darra motorway/rail, some regional projects).
- Supporting MR's involvement in the Australian Bicycle Council (currently project managing development of a web-based cycling resource centre).
- Trial of tactile pavement marking treatments in Maroochydore and finalisation of a Compliant Products Register for Tactile Ground Surface Indicators.
- Provide input to the Australian Standards working group preparing a new standard for the AS1428.7 Outdoor Access Suite called "Streetscape and Pedestrian Access".
- Providing input to revision of Austroads Guides to Traffic Management (eventually these new guides will replace Austroads Guide to Traffic Engineering Practice Part 13: Pedestrians and Part 14: Bicycles).
- Developing a TRUM Manual note on use of green coloured pavements in bike lanes.

Robyn Davies advised that a number of metropolitan and other districts around the State are now incorporating cycle facilities in their projects as a matter of course. MR continues to work with those districts that could be doing more and are also working on getting a training package together over the next few months to deliver around the State about cycle and pedestrian planning to support implementation of the Main Roads Cycling policy.

John Nightingale raised some concerns about the Grannard/Kessels Road off-road solution which has no provision for on-road cycling. It was noted that there are a lot of heavy vehicles using this road instead of the Logan Motorway.

John Nightingale also raised concerns with the consultation process of the Houghton Bridge Duplication Project. Robyn Davies advised that she would speak to the Project Manager and provide the Committee with an update at the next meeting.

Kay McDuff raised the issue of whether Main Roads would allow green zones and bicycle signs on Bundaberg roads. Robyn Davies advised she couldn't speak on behalf of that District, but that Kay McDuff would need to approach the District Director about this issue. In the Peninsular District which covers Cairns and surroundings shires, they are painting their roads using the green coloured pavement in quite a number of the bike lanes at major intersections where there have been safety concerns or a crash record between cyclists and motorists. They are doing this as part of the State funding allocations for this year. Robyn Davies said she would be happy to contact the District and raise the green zone question.

Ben Wilson asked for more information on the trial of tactile pavement marking treatments in Maroochydore and finalisation of a Compliant Products Register for Tactile Ground Surface Indicators. Robyn Davies advised Main Roads is currently doing a Compliance Products Register for Tactile Ground Surface Indicators. This will address concerns raised by some cycling groups that indicators cause a slipping hazard.

Task owner	Action item
MR	Robyn Davies to contact the Project Manager of the Houghton Bridge Duplication Project on the consultation process and provide the Committee with an update at the next meeting.
MR	Robyn Davies to contact the relevant Main Roads District about providing for green bicycle lanes in Bundaberg.

## Agenda Item 2d Bicycle Queensland Report

### Background

Bicycle Queensland (BQ) has published the May/June *Queensland Cyclist* newsletter for the interest of all stakeholders.

A quick snapshot:

- BQ membership has passed 6,000;
- BQ's staff is now eight people full time;
- BQ is scoping out its current activities and formal strategic direction, and looking at a myriad of areas to work in (including Ride to Work, Ride to School, BUG development, website development and internal structures).

### ➤ Bike Week 2007 Report

Queensland remains the only state to hold *Bike Week* in a capital city and across regions to promote cycling. Brisbane's events were fantastically well attended - and regional events have happened in Gold Coast, Sunshine Coast, Fraser Coast, Bundaberg, Capricornia Coast, and Redlands. Mackay, Cairns and other regions are to come.

BQ would like to thank Queensland Transport (principal sponsor), Brisbane City Council (major sponsor) and other supporters as well as the many volunteers who make Bike Week happen.

Ben Wilson advised Bundaberg has just completed the successful City to Coast Community Ride.

Ben Wilson reported an increase in every activity during Bike Week, except for the advocacy talking night and advised he had discussed how to address this issue with a few people around the table.

Ben Wilson produced some brochures and posters of the Cycle Queensland 2007 (Miles to Mooloolaba) event for distribution which looks like it will get over 1000 riders.

John Nightingale suggested that the Bike Week event needs a makeover to get to the next level. He said it is very encouraging to see that BQ have more staff which may mean they are able to help a number of other regional centres to get their Bike Week's up to the same speed as Brisbane.

Greg Duck asked if any evidence was available to suggest that people keep participating in cycling as a result of event participation? Damian Mellifont advised that Queensland Transport data indicates that new riders are continuing after events like ride to work day showing events do have a positive impact because it gives people the opportunity to be introduced to cycling. The key is to maintain the momentum. The evidence and data is there to say these types of initiatives are a good investment in cycling.

Alistair Morter-Laing raised a question about how we are promoting cycling within schools. From his experience, it is very simple to introduce cycling into the school curriculum. Greg Duck advised that Education Queensland needs to improve their policy on providing for cycling at schools which is currently not being covered as well as it should be. Doug Woodbury advised that it tends to be done at the moment through the Travel Smart Programs, however, STC-Q could look at forming a working group to address the bicycle education issue.

Task owner	Action item
STC-Q	STCQ to form a Bicycle Education Working Group

## **Agenda Item 2h QCS Strategic Review**

### **Background**

The state government released the Queensland Cycle Strategy (QCS) in 2003. Queensland Transport has collected detailed stakeholder feedback on QCS performance at the action level for the reporting periods of 2003 to 2005 and more recently, 2005 to 2006. The State Cycle Committee is now provided with an opportunity to deliver feedback in the form of progress ratings and comments at the higher, objective level of the QCS.

### **Discussion**

Doug Woodbury raised some issues about the structure of the SCC. While reporting functions are important, there are opportunities to address issues more strategically. He handed out a worksheet that contained the objectives of the Queensland Cycle Strategy to the group to start getting some views from around the table about how we are going with each of the seven objective areas.

The review provided valuable insight on positive committee achievements and opportunities for improvement.

## **Agenda Item 2e Brisbane City Council Report**

### **Signage**

The trial of a new signage strategy (as discussed at the last meeting of the State Cycle Committee) started with the opening of the Kedron Brook Bikeway section between Teralba Park and Crushers Leagues Club, on Friday 16 March 2007.

The trial utilises on-path signage to locate nearby streets, distance markings in 100m intervals, "You are here" signs and way finding signs noting nearby locations such as shopping centres and schools. It is proposed to evaluate the trial mid year, by way of user survey and focus groups.

A proposal is currently before council to extend directional signage across the network. This extension will be informed by the Brisbane City Council Bikeways Signage Manual.

### **North South Bypass Tunnel and other detours**

As reported at the last meeting, the Active Transport Unit has been involved in negotiating detour arrangements for cyclists at construction works around the northern and southern portals of the NSBT. The southern portal continues to be particularly difficult to achieve good outcomes for cyclists, as much variation to the streetscape is occurring through works.

Detours around this area continue to be a problem. Brisbane City Council (BCC) are continuing to work with all stakeholders and are trying to maximise outcomes for cyclists wherever they can.

Detours have also occurred on the rest of the bike network as a result of various works around Brisbane.

### **Eleanor Schonell Bridge**

Council has reviewed the operation of the bikepath on the Eleanor Schonell Bridge and some minor modifications are proposed. Issues with the off-ramp at the University of Queensland are subject to discussions with the university. However, a larger issue is that the bikepath on the eastern side will be closed for approximately 10 months for works to be undertaken to connect the bus lane to the new Boggo Road busway.

This underground connection involves substantial earthworks that necessitate closure of the bikeway. As there is no clearance between the bikeway and the adjacent Dutton Park cemetery, the bikeway will be closed. Cyclists will access the bridge through TJ Doyle Memorial Drive.

BCC will advise people of roads that will be closed during construction.

## **Bike Parking**

Work is progressing rapidly on the CBD Cycle Centre being built as part of the Inner Northern Busway station near King George Square. Design has increased the number of bicycles able to be stored to approximately 400. Council has trialed the double-stack bike racks and found it easy to use.

Cyclepods have arrived in Brisbane and are due to be erected in the next month at six ferry stops – Mowbray Park, Hawthorn, Sydney Street, New Farm, Brett's Wharf and Guyatt Park. Bike shelters will be constructed at Chermside and Mt Gravatt in the next couple of months. It is proposed to roll out further shelters subject to budget support.

BCC have also looked at getting support from developers who are undertaking construction at shopping centres to provide end of trip facilities for cyclists. With congestion around shopping centres, it would be far easier to use the cycling option. BCC's Planning Committee will continue to work with developers on these types of issues.

## **Agenda Item 2f Bicycle Federation Australia Report**

### **2007 Federal Election Campaign**

The Bicycle Federation Australia (BFA) is working with Cycling Australia, the Cycling Promotion Fund, Bicycle Queensland, other cycling organisations, cycling advocates and local governments to ensure that the next federal government provides better outcomes for bike riders.

They are developing a number of important 'asks' to be lobbied during the election campaign. These include federal funding to local government for cycling and walking infrastructure.

BFA is asking the Federal Government to provide \$50 million per annum for four years, to fund local government cycling and walking infrastructure projects. Further details are available at: [www.bfa.asn.au/bfanew/advocacy/bfa\\_advocacy.htm](http://www.bfa.asn.au/bfanew/advocacy/bfa_advocacy.htm).

### **Bike Fleets Project**

The BFA has recently completed a review of bike fleets in Australian workplaces for the Australian Greenhouse Office. Brisbane City Council participated in this project. A Toolkit to help employers set up workplace bike fleets was developed during this project. It should be available on the Australian Greenhouse Office website soon.

### **Cycling Training**

The BFA is working with Cycling Australia and the Amy Gillett Foundation to develop a network of cycling trainers across Australia. The scheme will enable people who wish to obtain training or improve their skills to access accredited trainers and coaches via a website. This scheme is similar to a successful United Kingdom program. Funding has recently been obtained for the first phase of a consultation process for this project.

### **Other Tasks**

- Increasing the legal power output of electric bicycles.
- Federal funding for a Ride to Work program.
- Federal funding for a Ride to School program.

John Nightingale raised the Ride of Silence event that is occurring on Sunday 19 May in Brisbane. This ride is to honour those cyclists who have passed and to also promote the Share the Road message. It will be a slow ride around Brisbane city to the Botanic Gardens.

Alister Morter-Laing commented that this ride could be perceived as describing cycling as a dangerous activity, so it is important that the many positives of cycling are not lost in such an event.

### **Agenda Item 2g Cycle Network Program- Normanby Project**

Rhonda Clelland gave a presentation on the progress of the Normanby Pedestrian Cycle Link (NPCL) Project and also provided a handout.

Rhonda Clelland advised that the features of the project include the following:

- An underpass of the tunnel on Lutwyche Road is currently being drilled.
- The NPCL is a 4.1 m shared pedestrian and cycle pathway. The facility is an elevated structure through the Roma Street Parklands
- Security will be in the form of CCTV monitoring by Roma Street Parklands.
- Queensland Transport is looking at installing permanent data counters that will count cyclists and pedestrians separately.
- The State Government has invested \$15.8m into this project (\$9.8m from QT Cycle Network Program and \$6m from State funding). This is a crucial link to other strategic areas of the network.
- Construction commenced in late October 2006 and it is on target for completion by August 2007.
- The project will provide a link to the Kelvin Grove Urban Village expansion which will increase the cycle and pedestrian activity around that precinct.

### **Agenda Item 3 Other Business**

#### **Amy Gillett Foundation – Road Users Code of Conduct**

Kelly Sultana produced a brochure on Road Users Code of Conduct published by the Amy Gillett Foundation. She advised that the Victorian Police have followed this model very closely and wanted to raise it with the committee as something that Queensland Transport (QT) could investigate as it has been found to be very effective in Victoria. She said from a policing perspective, it's something Queensland Police Service would like to see.

Damian Mellifont advised that this brochure was consistent with QT's Share the Road campaign. QT is conducting a registration mail out in Gold Coast and Townsville locations where a Share the Road brochure is mailed out with registration renewals.

#### **Agenda Item for next meeting**

Paolo Marinelli proposed an agenda item for the next meeting about sustainable transport planning. He said that the community are getting confused about the different modes and

whether they should be trying to support one mode over the other. People need to start thinking about opportunities for integrated transport solutions.

Doug Woodbury thanked Paolo for raising this issue and will note this issue as an agenda item for the next meeting.

Paolo Marinelli also raised the Principal Active Transport Network Implementation Plan (PATNIP). The idea of the implementation plan is to outline all the priority networks in each region so these have been sorted in terms of importance. Within each network is a corridor. There are a number of projects which make up the corridor and these projects are also prioritised.

<b>Task owner</b>	<b>Action item</b>
ITP	Include sustainable transport planning as an agenda item for the next meeting.

#### **SCC Agenda Distribution**

It was agreed that STC-Q will aim to get agenda items out at least one week before meetings which means reports will be requested earlier.

#### **Next Meeting**

The next meeting will take place on Wednesday 1 August 2007 from 9.30am to 12.30pm in the 5<sup>th</sup> Floor Large Conference Room, Transport House, 230 Brunswick Street, Fortitude Valley.

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